February 7, 1830

SUP PLEMENT.

Mr. Webster's Second Speec h.

SECOND SPEECH OF MR WEBSTER

ON MR FOOT'S RESOLUTION.

IN SENATE—JAN. 26, 1830.

Following Mr HAYNE in the Debate, Mr WEBSTER addressed the Senate as follows:

Mr President. When the mariner has been tossed, for many days, in thick weather, and on an unknown sea, he instantly casts himself, at the first pause in the storm, on the bottom, the nearest piece of land, to take his latitude, and ascertain how far the elements have driven him from his true course. Before we proceed further in the debate, which we have entered on, it may be well to take an observation of the real state, that we may at least be able to conjecture where we are now. I ask for the reading of the last resolution.

[The Secretary read the two clauses, as follows:

Resolved, That the Committee on Public Lands be instructed to inquire and report the quantity of the public lands remaining unsold within each State and Territory, and whether it be expedient to limit, for a certain period, the sales of the public lands to such lands only as have been subject to public sale at the time of the last survey in the aforesaid public sales. And, also, whether the office of Surveyor General, and some of the Land Offices, may not be abolished without detriment to the public interest; and whether it be expedient to adopt measures to hasten the sales, and extend more rapidly the survey of the public lands.]

We have then before us, at present, the resolution, which is usually before us for consideration, and it will readily occur to every one, that the debate has taken a pretty wide range, which something has not been said in the speech, read to you yesterday, and which I have not heard, with pleasure, from the honorable member from South Carolina. Every topic in the wide range of our public affairs, whether past or present, seems to have been touched, and touched on, belonging to national politics or party politics, seems to have been introduced into this debate. Commercial regulations, navy yards the resolution before us. He has spoken of every thing, in short, but the resolution which he grouped his motion. To that subject, to all its various parts, I shall endeavor to confine myself, as far as I may be able. When the resolution was first read to the Senate, I had before me, in writing, a suggestion that it would have been essential for me to be elsewhere. But, however inconvenient it may be, however, I do not incline to put off the discussion to another day. I feel quite able to go on, and am quite willing to discharge it. That also, me, which it was kind then to offer, and which I accepted, with the view to be ready to reply, my purpose was then formed, and my mind, I believe, has not been exercised. Under all advantages, and with all disadvantages, I am ready to meet it, and, as I intended it, it has been discharged, and has spent its force. It may become me to say, that I am quite aware, that many, if nobody is heard, after all, either killed or wounded by what is said in debate, and that the attention of the public and the vigor and acuteness of the war have not quite been up to the point of expending powder and shot on speeches.

The gentleman, sir, in declining to postpone the debate, said he thought it was the wish of his friends that this day, that there was something rankling here, which he wished to relieve. What is it, sir, that rankles here, after using the word rankling? It would not, Mr President, be like me, it would not be like you, it would not be like the Senate, to allow any thing to rankle here, or elsewhere. But he may have been unconscious of it. At any rate, he is wrong, Sir, in supposing that any wish to avoid, or that the use of that particular word, he had put something here which gave pain. I know nothing, sir, which has given sensitive minds to the wrong. There is nothing, either originating here, or coming here from any other place, which I think it worthy of the slightest feeling, or that was the slightest feeling of design to produce any such effect. I hope gentlemen will not allow themselves to be in any degree excited, or their temperament disturbed in this body. I trust there is no one here who will treat with severity, or unkindness, what may be said, or who will not readily allow for that freedom of remark and that plain language, which, I understand, gentlemen on all sides of the House think proper to use. I hope we are all here sincerely attached to the principles which we have received here, which consider it as my own great happiness to serve, and which we mean to support and defend, in their purity and integrity, as we have received them. But whether his whole speech was, or was not, intended for debate, I am quite sure that it was full of matter which ought to be discussed, and which cannot be passed by in silence. Standing here as the humble representative of one of the States of this Union, I could not have myself, or my constituents, justified, if I had sat silent, and heard what I have heard, without making my opinions known in regard to some of the topics which have been introduced. I shall proceed to state my own opinions, and I shall do it in my own way. I shall not consult any gentleman as to the time, or the manner, of debate. I shall not allow myself to be provoked to debate, nor shall I seek any occasion to introduce it. I shall treat others with the respect which I demand for myself. I shall not stir up any extraneous matter; nor shall I allow myself to be diverted from my purpose by any thing which may be said, or done, by others. I shall,

heart, to embrace the whole, was not fit to be entrusted with the interest of any part. Sir, I do not desire to enlarge the powers of the Government, by unjustifiable construction; nor to exercise any not within a fair interpretation. But when it is believed that a power does exist, then it is, in my judgment, to be exercised for the general benefit of the whole—so far as respects the exercise of such a power, the States are one. It was the very object of the Constitution to create unity of interests to the extent of the powers of the General Government. In war and peace, we are one; in commerce we are, because the authority of the General Government reaches to war and peace, and to the regulation of commerce. I have never seen any more difficulty in erecting light-houses on the Lakes, than on the Ocean; in improving the harbors of inland seas, than if they were within the ebb and flow of the tide; or in removing obstructions in the vast streams of the West, more than in any work to facilitate commerce on the Atlantic coast. If there be power for one, there is power also for the other; and they are all and equally for the country.

There are other objects apparently more local, or the benefit of which is less general, towards which, nevertheless, I have concurred with others to give aid, by donations of land. It is proposed to construct a road in or through one of the new States in which this Government possesses large quantities of land. Have the United States no right, as a great and untaxed proprietor, are they under no obligation to contribute to an object thus calculated to promote the common good of all the proprietors, themselves included? And even with respect to education, which is the extreme case, let the question be considered. In the first place, as we have seen, it was made matter of compact with these States, that they should do their part to promote education. In the next place, our whole system of land laws proceeds on the idea that education is for the common good; because, in every division, a certain portion is uniformly reserved and appropriated for the use of schools. And, finally, have not these new States singularly strong claims, founded on the ground already stated, that the Government is a great untaxed proprietor in the ownership of the soil. It is a consideration of vast importance, that probably there is no part of the country or of the world, so great a call for the means of education as in those new States, owing to the vast number of persons within those ages, in which education and instruction are usually received, if received at all. This is the natural consequence of recency of settlement and rapid increase. The census of these States shows how great a proportion of the whole population occupies the classes between infancy and manhood. These are the wide fields, and here is the deep and quick soil for the seeds of knowledge and virtue; and this is the favored season, the spring time for sowing them. Let them be disseminated without stint. Let them be scattered, with a bountiful, broad cast. Whatever the Government can fairly do towards these objects, in my opinion, ought to be done.

These, sir, are the grounds, succinctly stated, on which my votes for grants of lands for particular objects rest; while I maintain at the same time, that it is all a common fund, for the common benefit. And reasons like these, I presume, have influenced the votes of other gentlemen from New England. Those who have a different view of the powers of the government, of course, come to different conclusions on these, as on other questions.—I observed, when speaking on this subject before, that if we looked to any measure, whether for a road, a canal, or any thing else, intended for the improvement of the west, it would be found, that if the New England ayes were struck out of the list of votes, the Southern noes would always have rejected the measure. The truth of this has not been denied and cannot be denied. In stating this, I thought it just to ascribe it to the constitutional scruples of the South, rather than to any other less favorable or less charitable cause. But, so sooner had I done this, than the Honorable Gentleman asks, if I reproach him and his friends with their constitutional scruples? Sir, I reproach nobody. I stated a fact, and gave the most respectful reason for it that occurred to me. The gentleman cannot deny the fact, he may, if he choose, disclaim the reason. It is not long since I had occasion, in presenting a petition from his own State, to account for its being entrusted to my hands, by saying, that the constitutional opinions of the gentleman and his worthy colleague, prevented them from supporting it. Sir, did I state this as a matter of reproach? Far from it.—Did I attempt to find any other cause than an honest one for these scruples? Sir, I did not. It did not become me to doubt nor to insinuate that the gentleman had either changed his sentiments, or that he had made up a set of constitutional opinions, accommodated to any particular combination of political occurrences. Had I done so, I should have felt, that while I was entitled to little respect in thus questioning other people's motives, I justified the whole world in suspecting my own.

But how has the gentleman returned this respect for other's opinions? His own candor and justice, how have they been exhibited towards the motives of others while he has been at so much pains to maintain, what nobody has disputed, the purity of his own? Why, Sir, he has asked *when*, and *how*, and *why*, New England votes were found going for measures favorable to the West; he has demanded to be informed whether all this did not begin in 1825, *and while the election of President was still pending?* Sir, to these questions retort would be justified; and it is both cogent, and at hand. Nevertheless, I will answer the inquiry not by retort, but by facts. I will tell the gentleman *when*, and *how*, and *why*, New England has supported measures favorable to the West. I have already referred to the early history of the Government—to the first acquisition of the lands—to the original laws for disposing of them and for governing the territories where they lie; and have shewn the influence of New England men and New England principles in all these leading measures. I should not be pardoned were I to go over that ground again. Coming to more recent times, and to measures of a less general character, I have endeavored to prove that every thing of this kind, designed, for Western improvement, has depended on the votes of New England; all this is true beyond the power of contradiction.

And now, sir, there are two measures to which I will refer, not so ancient as to belong to the early history of the public lands, and not so recent as to be on this side of the period when the gentleman charitably imagines a new direction may have been given to New England feeling, and New England votes. These measures, and the New England votes in support of them, may be taken as samples and specimens of all the rest. In 1820 (observe Mr. President,) in 1820, the people of the West besought Congress for a reduction in the price of lands. In favor of that reduction, New England with a delegation of forty members in the other House, gave thirty-three votes, and one only against it. The four Southern States, with fifty members, gave thirty-two votes for it, and seven against it. Again, in 1821, (observe again, sir, the time,) the law passed for the relief of the purchasers of the public lands.—This was a measure of vital importance to the West, and more especially to the South West. It authorized the relinquishment of contracts for lands, which had been entered into at high prices, and a reduction in other cases, of not less than 37½ per cent. on the purchase money. Many millions of dollars, six or seven, I believe, at least, probably much more, were relinquished by this law. On this bill, New England, with her forty members, gave more affirmative votes than the four Southern States, with their fifty-two or three members. These two are far the most important measures, respecting the public lands, which have been adopted within the last twenty years. They took place in 1820 and 1821. That is the time when. And as to the manner how, the gentleman already sees that it was by voting, in solid column, for the required relief; and lastly, as to the cause *why*, I tell the gentleman, it was because the members from New England thought the measures just and salutary; because they entertained towards the West neither envy, hatred, or malice; because they deemed it becoming them, as just and enlightened public men, to meet the exigency which had arisen in the West, with the appropriate measure of relief; because they felt it due to their own characters and the characters of their New England predecessors in this Government, to act towards the new States in the spirit of a liberal, patronizing, magnanimous policy. So much, sir, for the cause why; and I hope that by this time, sir, the honorable gentleman is satisfied; if not I do not know *when*, or *how*, or *why*, he ever will be.

Having recurred to these two important measures, in answer to the gentleman's inquiries, I must now beg permission to go back to a period still something earlier, for the purpose still farther of shewing how much, or rather, how little reason there is for the gentleman's insinuation that political hopes, or fears, or party associations, were the grounds of these New England votes. And after what has been said, I hope it may be forgiven me, if I allude to some political opinions and votes of my own, of very little public importance, certainly, but which, from the time at which they were given and expressed, may pass for good witnesses on this occasion.

This Government, Mr. President, from its origin to the peace of 1815, had been too much engrossed with various other important concerns, to be able to turn its thoughts inward, and look to the development of its vast internal resources. In the early part of President Washington's administration, it was fully occupied with organizing the Government, providing for the public debt, defending the frontiers, and maintaining domestic peace. Before the termination of that administration, the fires of the French Revolution blazed forth, as from a new opened volcano, and the whole breadth of the ocean did not entirely secure us from its effects. The smoke and the cinders reached us, though not the burning lava. Difficult and agitating questions, embarrassing to Government, and dividing public opinion, sprung out of the new State of our foreign relations, and were succeeded by others, and yet again by others, equally embarrassing, and equally exciting division and discord, through the long series of twenty years, till they finally issued in the war with England.—Down to the close of that war, no distinct, marked, and deliberate attention had been given, or could have been given, to the internal condition of the country, its capacities of improvement, or the constitutional power of the Government, in regard to objects, connected with such improvement.

The peace, Mr. President, brought about an entirely new and a most interesting state of things; it opened to us other prospects, and suggested other duties; we ourselves were changed, and the whole world was changed. The pacification of Europe, after June 1815, assumed a firm and permanent aspect. The nations evidently manifested that they were disposed for peace; some agitation of the waves might be expected, even after the storm had subsided, but the tendency was, strongly and rapidly, towards settled repose.

It so happened, sir, that I was at that time a member of Congress, and, like others, naturally turned my attention to the contemplation of the newly altered condition of the country, and of the world. It appeared plainly enough, to me, as well as to wiser and more experienced men, that the policy of the Government would necessarily take a start, in a new direction; because new directions would necessarily be given to the pursuits and occupations of the people. We had pushed our commerce far and fast, under the advantage of a neutral flag. But there were now no longer flags, either neutral or belligerent. The harvest of neutrality had been great, but we had gathered it all. With the peace of Europe, it was obvious there would spring up in her circle of nations, a revived and invigorated spirit of trade, and a new activity in all the business and objects of civilized life. Hereafter, our commercial gains were to be earned only by success in a close and intense competition. Other nations would produce for themselves, and carry for themselves, and manufacture for themselves, to the full extent of their abilities. The crops of our plains would no longer sustain European armies, nor our ships longer supply those, whom war had rendered unable to supply themselves. It was obvious, that, under these circumstances, the country would begin to survey itself, and to estimate its own capacity of improvement. And this improvement, how was it to be accomplished, and who was to accomplish it?

We were ten or twelve millions of people, spread over almost half a world. We were twenty-four States, some stretching along the same seaboard, some along the same line of inland frontier, and others on opposite banks of the same vast rivers. Two considerations at once presented themselves, in looking at the state of things, with great force. One was, that that great branch of improvement, which consisted in furnishing new facilities of intercourse, necessarily ran into different States, in every leading instance, and would benefit the citizens of all such States. No one State, therefore, in such cases, would assume the whole expense, nor was the co-operation of several States to be expected. Take the instance of the Delaware Breakwater. It will cost several millions of money. Would Pennsylvania alone have ever constructed it? Certainly never, while this Union lasts, because it is not for her sole benefit. Would Pennsylvania, N. Jersey, and Delaware have united to accomplish it, at their joint expense? Certainly not, for the same reason. It could not be done, therefore, but by the General Government. The same may be said of the large inland undertakings, except that, in them, Government, instead of bearing the whole expense, co-operates with others who bear a part. The other consideration is, that the United States have the means. They enjoy the revenues derived from commerce, and the States have no abundant and easy sources of public income. The custom-houses fill the general treasury, while the States have scanty resources, except by resort to heavy direct taxes.

Under this view of things, I thought it necessary to settle, at least for myself, some definite notions, with respect to the powers of Government, in regard to internal affairs. It may not savor too much of self commendation to remark, that with this object, I considered the constitution, its judicial construction, its contemporaneous exposition, and the whole history of the legislation of Congress under it; and I arrived at the conclusion, that Government had power to accomplish sundry objects, or aid in their accomplishment, which are now commonly spoken of as INTERNAL IMPROVEMENTS. That conclusion, sir, may have been right, or it may have been wrong. I am not about to argue the grounds of it at large. I say only, that it was adopted, and acted upon, even so early as in 1816. Yes, Mr President, I made up my opinion, and determined on my intended course of political conduct on these subjects, in the 14th Congress, in 1816. And now, Mr President, I have further to say, that I made up these opinions, and entered on this course of political conduct, *Tenero Duce*. Yes, sir, I pursued, in all this, a South Carolina track. On the doctrines of Internal Improvement, South Carolina, as she was then represented in the other House, set forth, in 1816, under a fresh and leading breeze; and I was among the followers. But if my leader sees new lights, and turns a sharp corner, unless I see new lights also, I keep straight on in the same path. I repeat, that leading gentlemen from South Carolina were first and foremost to behalf of the doctrines of Internal Improvements, when those doctrines first came to be considered and acted upon in Congress. The debate on the Bank question, on the Tariff of 1816 and on the direct Tax, will show who was who, and what was what, at that time. The Tariff of 1816, one of the plain cases of oppression and usurpation, from which, if the government does not recede, individual States may justly secede from the Government, is, sir, in truth a South Carolina Tariff, supported by South Carolina votes. But for those votes, it could not have passed in the form in which it did pass; whereas if it had depended on Massachusetts votes, it would have been lost. Does not the honorable gentleman well know all this? There are certainly those who do full well know it all. I do not say this to reproach South Carolina; I only state the fact, and I think it will appear to be true, that among the earliest and boldest advocates of the Tariff, as a measure of protection, and on the express ground of protection, were leading gentlemen of South Carolina in Congress. I did not then, and cannot now, understand their language in any other sense. While this Tariff of 1816 was under discussion in the House of Representatives, an honorable gentleman from Georgia, now of this House, (Mr Forsyth,) moved to reduce the proposed duty on cotton. He failed by four votes, South Carolina giving three votes, (enough to have turned the scale) against his motion. The act, sir, then passed, and received on its passage the support of a majority of the Representatives of South Carolina present and voting. This act is the first, in the order of those now denounced as plain usurpations. We see it daily in the list by the side of those of 1824. and 1828, as a case of manifest oppression, justifying disunion. I put it home to the honorable member from South Carolina, that his own State was not only 'art and part' in this measure, but the *causa causans*. Without her aid, this seminal principle of mischief, this root of Upas, could not have been planted. I have already said, and it is true, that this act proceeded on the ground of protection. It interfered directly, with existing interests of great value and amount. It cut up the Calcutta cotton trade by the roots. But it passed, nevertheless, and it passed on the principle of protecting manufactures, on the principle against *free* trade, on the principle *opposed to that which lets us alone*.—*Note 2.*

Such, Mr. President, were the opinions of important and leading gentlemen from South Carolina, on the subject of Internal Improvement, in 1816. I went out of Congress the next year, and returning again in 1823, thought I found South Carolina where I had left her. I really supposed that all things remained as they were, and that the South Carolina doctrine of Internal Improvements would be defended by the same eloquent voices, and the same strong arms, as formerly. In the lapse of these six years, it is true, political associations had assumed a new aspect and new divisions. A party had arisen in the South, hostile to the doctrine of Internal Improvements, and had vigorously attacked that doctrine. Anti-consolidation was the flag, under which this party fought, and its supporters inveighed against Internal Improvements, much after the manner in which the honorable gentleman has now inveighed against them as part and parcel of the system of Consolidation.

Whether this party arose in South Carolina herself, or in her neighbourhood, is more than I know. I think the latter. However that may have been, there were those found in South Carolina ready to make war upon it, and who did make intrepid war upon it. Names being regarded as things, in such controversies, they bestowed on the anti-improvement gentlemen the appellation of Radicals. Yes, sir, the name of Radicals, as a term of distinction, applicable and applied to those who denied the liberal doctrines of Internal Improvements, originated, according to the best of my recollection, somewhere between North Carolina and Georgia. Well, sir, these mischievous Radicals were to be put down, and the strong arm of South Carolina was stretched out to put them down. About this time, sir, I returned to Congress. The battle with the Radicals had been fought, and our South Carolina champions of the doctrines of Internal Improvement had nobly maintained their ground, and were understood to have achieved a victory. They had driven back the enemy with discomfiture; a thing, by the way, sir, which is not always performed when it is promised. A gentleman, to whom I have already referred, in this debate, had come into Congress during my absence from it, from South Carolina, and had brought with him a high reputation for ability. He came from a school with which we had been acquainted, *et nuctior a scrit.* I hold in my hand, sir, a printed speech of this distinguished gentleman, (Mr. McDuffie) "ON INTERNAL IMPROVEMENTS," delivered about the period to which I now refer, and printed with a few introductory remarks upon consolidation: in which, sir, I think he quite consolidated the arguments of his opponents, the Radicals, if to *crush* be to consolidate. I give you a short but substantive quotation from these remarks. He is speaking of a pamphlet, then recently published, entitled "Consolidation," and having alluded to the question of rechartering the former Bank of the United States, he says: "Moreover, in the early history of parties, and when Mr. Crawford advocated the renewal of the old charter, it was considered a federal measure; which Internal Improvements *never was*, as this author erroneously states. This latter measure originated in the administration of Mr. Jefferson, with the appropriation for the Cumberland Road: and was first proposed, *as a system*, by Mr. Calhoun, and carried through the House of Representatives by a large majority of the republicans, including almost every one of the leading men who carried us through the late war."

So then, Internal Improvement is not one of the Federal heresies.

One paragraph more, sir—

"The author in question, not content with denouncing as Federalists, General Jackson, Mr. Adams, Mr. Calhoun, and the majority of the South Carolina delegation in Congress, modestly extends the denunciation to Mr. Monroe and the whole Republican party." Here are his words. 'During the administration of Mr. Monroe, much had passed which the republican party would be glad to approve, if they could!' But the principal feature, and that which has chiefly elicited these observations, is the renewal of the system of INTERNAL IMPROVEMENTS.' Now, this measure was adopted by a vote of 115 to 86, of a republican Congress, and sanctioned by a republican President. Who, then, is this author, who assumes the high prerogative of denouncing, in the name of the republican party, the republican administration of the country; a denunciation including within its sweep, Calhoun, Lowndes and Cheves; men who will be regarded as the brightest ornaments of South Carolina, and the strongest pillars of the republican party, as long as the late war shall be remembered, and talents and patriotism shall be regarded as the proper objects of the admiration and gratitude of a free people!"

Such are the opinions, sir, which were maintained by South Carolina gentlemen in the House of Representatives, on the subject of Internal Improvement, when I took my seat there as a member from Massachusetts, in 1823. But this is not all: we had a bill before us, and passed it in that House, entitled "An act to procure the necessary surveys, plans, and estimates, upon the subject of Roads and Canals." *It authorized the President to cause surveys and estimates to be made of the routes of such Roads and Canals as he might deem of National importance, in a commercial or military point of view, or for the transportation of the mail*; and appropriated thirty thousand dollars, out of the Treasury, to defray the expense. This act, though preliminary in its nature, covered the whole ground. It took for granted the complete power of Internal Improvement, as far as any of its advocates had ever contended for it. Having passed the other House, the bill came up to the Senate, and was here considered and debated in April, 1824. The honorable member from South Carolina was a member of the Senate at that time. While the bill was under consideration here, a motion was made to add the following proviso:

"*Provided*, That nothing herein contained shall be construed to affirm *or admit* a power in Congress on their own authority, to make Roads or Canals, within any of the States of the Union."

The yeas and nays were taken on this proviso, and the honorable member voted *in the negative*. The proviso failed.

A motion was then made to add this proviso, viz:

"*Provided*, That the faith of the United States is hereby pledged, that no money shall ever be expended for Roads or Canals, except it shall be among the several States, and in the same proportion as direct taxes are laid and assessed by the provisions of the Constitution."

The honorable member voted *against this proviso* also, and it failed.

The bill was then put on its passage, and the honorable member voted *for it*, and it passed, and became a law.

Now, it strikes me, sir, that there is no maintaining these votes, but upon the power of internal improvement, in its broadest sense. In truth, these bills for surveys and estimates have always been considered as test questions. They show who is for, and who against internal improvement.—This law itself went the whole length, and assumed the full and complete power. The gentleman's votes sustained that power, in every form, in which the various propositions to amend presented it. He went for the entire and unrestrained authority, without consulting the States, and without agreeing to any proportionate distribution. And now, suffer me to remind you, Mr. President, that it is the very same power, thus sanctioned, in every form, by the gentleman's own opinion, that is so plain and manifest a usurpation, that the State of South Carolina is supposed to be justified in refusing submission to any laws carrying the power into effect. Truly, sir, is not this a little too hard? May we not crave some mercy, under favor and protection of the gentleman's own authority? Admitting that a road or a canal must be written down flat usurpation as ever was committed, may we find no mitigation in our respect for his place, and his vote, as one that knows the law?

The Tariff, which South Carolina had an efficient hand in establishing, in 1816, and the asserted power of internal improvement, advanced by her in the same year, and as we have now seen approved and sanctioned by her Representatives in 1824, these two measures are the great grounds on which she is now thought to be justified in breaking up the Union, if she sees fit to break it up!

I may now safely say, I think, that we have had the authority of leading and distinguished gentlemen from South Carolina in support of the doctrine of Internal Improvement. I repeat, that, up to 1824, I, for one, followed South Carolina; but when that star in its ascension, veered off in an unexpected direction, I relied on its light no longer. [Here the Vice President said—does the Chair understand the gentleman from Massachusetts, to say, that the person now occupying the Chair of the Senate, has changed his opinions on the subject of Internal Improvements?] From nothing ever said to me, sir, have I had reason to know of any change in the opinions of the person filling the Chair of the Senate. If such change has taken place, I regret it; I speak generally of the State of South Carolina. Individuals we know there are, who hold opinions favorable to the power. An application for its exercise, in behalf of a public work in South Carolina itself, is now pending, I believe, in the other House, presented by members from that State.

I have thus sir, perhaps not without some tediousness of detail, shewn, that if I am in error, on the subject of internal improvements, how, and in what company I fall into that error. If I am *wrong*, it is apparent who misled me.

I go to other remarks of the honorable member—and I have to complain of an entire misapprehension of what I said on the subject of the national debt—though I can hardly perceive how any one could misunderstand me. What I said was, not that I wished to put off the payment of the debt, but, on the contrary, that I had always voted for every measure for its reduction, as uniformly as the gentleman himself. He seems to claim the exclusive merit of a disposition to reduce the public charge: I do not allow it to him. As a debt, I was, I am, for paying it; because it is a charge on our finances, and on the industry of the country. But, I observed, that I thought I perceived a morbid fervor on that subject; an excessive anxiety to pay off the debt; not so much because it is a debt simply, as because, while it lasts, it furnishes one objection to disunion. It is a tie of common interest while it lasts. I did not impute such motive to the honorable member himself; but that there is such a feeling in existence, I have not a particle of doubt. The most I said was, that if one effect of the debt was to strengthen our Union, that effect, itself, was not regretted by me, however much others might regret it. The gentleman has not seen how to reply to this, otherwise than by supposing me to have advanced the doctrine, that a national debt is a national blessing. Others, I must hope, will find less difficulty in understanding me. I distinctly and pointedly cautioned the honorable member not to understand me as expressing an opinion favorable to the continuance of the debt. I repeated this caution, and repeated it more than once—but it was thrown away.

On yet another point, I was still more unaccountably misunderstood. The gentleman had harangued against "consolidation." I told him, in reply, that there was one kind of consolidation to which I was attached, and that was, the CONSOLIDATION OF OUR UNION; and that this was precisely that consolidation to which I feared others were not attached. That such consolidation was the very end of the constitution—the leading object, as they had informed us themselves, which its framers had kept in view. I turned to their communication, and read their very words—"the consolidation of the Union"—and expressed my devotion to this sort of consolidation. I said, in terms, that I wished not, in the slightest degree, to augment the powers of this Government; that my object was to preserve, not to enlarge; and that by consolidating the Union, I understood no more than the strengthening of the Union, and perpetuating it.—Having been thus explicit; having thus read from the printed book, the precise words which I adopted, as expressing to my own sentiments, it passes comprehension, how any man could understand me as contending for an extension of the powers of the Government, or for consolidation, in that odious sense, in which it means an accumulation to the Federal Government, of the powers properly belonging to the States.

I repeat, sir, that, in adopting the sentiment of the framers of the Constitution, I used their language audibly, and word for word; and I pointed out the distinction, just as fully as I have now done, between the consolidation of the Union and that other obnoxious consolidation, which I disclaimed. And yet the honorable member misunderstood me. The gentleman had said that he wished for no fixed revenue—not a shilling. If, by a word, he could convert the Capitol into gold, he would not do it. Why all this fear of revenue? Why, sir, because, as the gentleman told us, it tends to consolidation. Now, this can mean neither more nor less than that a common revenue is a common interest, and that all common interests tend to hold the union of the States together. I confess I like that tendency; if the gentleman dislikes it, he is right in deprecating a shilling's fixed revenue. So much, sir, for consolidation.

As well as I recollect the course of his remarks, the honorable gentleman next recurred to the subject of the Tariff. He did not doubt the word must be of unpleasant sound to me, and proceeded, with an effort neither new nor attended with new success, to involve me and my votes in inconsistency and contradiction. I am happy the honorable gentleman has furnished me an opportunity of a timely remark or two on that subject. I was glad he approached it, for it is a question I enter upon without fear from any body. The strenuous toil of the gentleman has been to raise an inconsistency between my dissent to the Tariff in 1824 and my vote in 1828. It is labor lost. He pays undeserved compliment to my speech in 1824; but this is to raise me high, that my fall, so he would have it, in 1828, may be the more signal. Sir, there was no fall at all. Between the ground I stood on in 1824, and that I took in 1828, there was not only no precipice; but no declivity. It was a change of position, to meet new circumstances, but on the same level. A plain tale explains the whole matter. In 1816, I had not acquiesced in the tariff, then supported by South Carolina. To some parts of it, especially, I felt and expressed great repugnance. I held the same opinions in 1821, at the meeting in Faneuil Hall, to which the gentleman has alluded. I said then, and say now, that, as an original question, the authority of Congress to exercise the revenue power, with direct reference to the protection of manufactures, is a questionable authority, far more questionable, in my judgment, than the power of Internal Improvements. I must confess, sir, that, in one respect, some impression has been made on my opinions lately. Mr. Madison's publication has put the power in a very strong light. He has placed it, I must acknowledge, upon grounds of construction and argument, which seem impregnable. But, even if the power was a doubtful, on the face of the Constitution itself, it had been assumed and asserted in the first revenue law ever passed under that same Constitution; and, on this ground, as a matter settled by contemporaneous practice, I had refrained from expressing the opinion that the Tariff laws transcended constitutional limits, as the gentleman supposes. What I did say at Faneuil Hall, as far as I now remember, was, that this was originally matter of doubtful construction. The gentleman himself, I suppose, thinks there is no doubt about it, and that the laws are plainly against the Constitution. Mr. Madison's letters, already referred to, contain, in my judgment, by far the most able exposition extant of this part of the Constitution. He has satisfied me, so far as the practice of the Government had left it an open question.

With a great majority of the Representatives of Massachusetts, I voted against the Tariff of 1824. My reasons were then given, and I will not now repeat them. But, notwithstanding our dissent, the great States of N. York, Pennsylvania, Ohio and Kentucky went for the bill, in almost unbroken column, and it passed. Congress and the President sanctioned it, and it became the law of the land. What, then, were we to do? Our only option was either to fall in with this settled course of public policy, and accommodate ourselves to it as well as we could, or to embrace the South Carolina doctrine, and talk of nullifying the statute by State interference.

This last alternative did not suit our principles, and, of course, we adopted the former. In 1827, the subject came again before Congress, on a proposition favorable to wool and woollens. We looked upon the system of protection as being fixed and settled. The law of 1824 remained. It had gone into full operation, and in regard to some objects intended by it, perhaps most of them, had produced all its expected effects. No man proposed to repeal it, no man attempted to renew the general contest on its principle. But, owing to subsequent and unforeseen occurrences, the benefit intended by it to wool and woollen fabrics, had not been realized. Events, not known here when the law passed, had taken place, which defeated its object in that particular respect. A measure was accordingly brought forward to meet this precise deficiency, to remedy this particular defect. It was limited to wool and woollens. Was ever any thing more reasonable? If the policy of the Tariff laws had become established in principle, as the permanent policy of the Government, should they not be revised and amended, and made equal, like other laws, as exigencies should arise, or justice require? Because we had doubted about adopting the system, were we to refuse to cure its manifest defects, after it became adopted, and when no one attempted its repeal? And this, sir, is the inconsistency so much bruited. I had voted against the Tariff of 1824—but it passed; and in 1827 and 1828, I voted to amend it in a point essential to the interest of my constituents. Where is the inconsistency? Could I do otherwise?

Sir, does political consistency consist in always giving negative votes? Does it require of a public man to refuse to concur in amending laws, because they passed against his opinions? Having voted against the Tariff originally, does consistency demand that I should do all in my power to maintain an unequal tariff, burdensome to my own constituents, in many respects, favorable to none? To consistency of that sort, I lay no claim—and that is, a kind of consistency, by which persons feel themselves as much bound to oppose a proposition after it has become the law of the land, as before.

The bill of 1827, limited, as I have said, to the single object in which the tariff of 1824, had manifestly failed in its effect, passed the House of Representatives, but was lost here. We had then the act of 1828. I need not recur to the history of a measure so recent. Its enemies spiced it with whatsoever they thought would render it distasteful; its friends took it, drugged as it was. Vast amounts of property, many millions, had been invested in manufactures, under the inducements of 1824. Events called loudly, as I thought, for further regulation to secure the degree of protection intended by that act. I was disposed to vote for such regulation, and desired nothing more; but certainly was not to be bantered out of my purpose by a threatened augmentation of duty on molasses put into the bill for the avowed purpose of making it obnoxious. The vote may have been right or wrong, wise or unwise; but it is little less than absurd to allege against it an inconsistency with opposition to the former law.

Sir, as to the general subject, of the Tariff, I have little now to say. Another opportunity may be presented. I remarked the other day, that this policy did not begin with us in New England; and yet sir, New England is charged with vehemence, as being favorable, or charged with equal vehemence, as being unfavorable to the Tariff policy, just as best suits the time, place, and occasion for making some charge against her. The credulity of the public has been put to its extreme capacity of false impression, relative to her conduct, in this particular. Through all the South, during the late contest, it was New England policy, and a New England administration, that was afflicting the country with a Tariff policy beyond all endurance, while on the other side of the Alleghany, even the act of 1828 itself, the very sublimated essence of oppression according to Southern opinions, was pronounced to be one of those blessings, *for* which the West was indebted to the "generous South."

With large investments, in manufacturing establishments and many and various interests connected with and dependent on them, it is not to be expected that New England, any more than other portions of the country, will now consent to any measure, destructive or highly dangerous. The duty of the Government, at the present moment, would seem to be to preserve, not to destroy; to maintain the position which it has assumed; and for one, I shall feel it an indispensable obligation to hold it steady, as far as in my power, to that degree of protection which it has undertaken to bestow. No more of the Tariff.

(Speech to be continued.)

March 3, 1830.

SUPPLEMENT.

Mr. Webster's Speech, Concluded.

MR. WEBSTER'S SECOND SPEECH.

Concluded.

Proposing to be preached, by what he chose to call the gospel according to St. Thomas Jefferson, and, no doubt, the honorable member, Mr. Preston, has taken up a new crusade against New England. Advising altogether the wisdom of the public books, in which the doctrine, perhaps, had been neither distinguished nor authenticated, and thinking, also, of the topic of the day, he called forth in a general assault, on the religious opinions of that people. Sir, I am not going to have been exhibited to the last Virginia dram. This is natural. The "narrow policy" of the public lands had produced a "narrow spirit," which New England was not to be removed. The "contracted policy" of the Tariff bill, the selfishness, the fact of its having been passed by the same force. No wonder, therefore, that the "narrow spirit" of New England should be manifested in opposition to it. Discarding, for the present, all quit these subjects, he was doubtless desirous of fastening the charge of inconsistency upon the honorable senator from Missouri and Dakota's law. The policies of New England were the same now, and it was to the interest of that section, he said, that he received me with such favorable acts they might have. I recollect, and more than twenty years ago, when I came to Boston, I was told that the right or left of my position would be turned, if I took up a letter in favor of the new ground I chose to occupy; he may then talk of discomfiture, but not till then.

What has he done? Has he contended his own ground? Has he defended it? Has he not, rather, explained himself to the satisfaction of the Senate, and to the satisfaction of the North as the author of the public books? Has he not disproved, by his own proposition, established as argument, maintained by me? Has he not, in a manner, heard of one of my positions? Has he not, he has not, he asserted that now are the enemy's country? Has he not, he has not, he is the country? Why, sir, he has stretched along out over the whole ground of my extended proposition, and even sentence, fairly paragraphs, and framed popular addresses, and has not, he has not, he has not, in opposition to them, the press in its hours, and particular their arguments, and their principles, and their facts, and their sentiments and conclusions, and their whole character, and their whole tendency, so far that they are not, he has not, he has not, he has

gathered New England, throughout the whole course of the revolution, as a band of patriots, who would adhere to the interests of their country, and who would never relax in their exertions for the liberties of America, until the object was fully accomplished.

The gentleman, I think, has a very incorrect idea of the principles of the people of the eastern states, if he supposes that they will ever separate themselves from the union, or intentionally do any thing which will have a tendency to injure the interests of the Union. The idea of that kind of conduct is totally abhorrent from the minds of the people of this country. Connecticut never will consent to any such conduct as this. Connecticut, with the smallest territory of any state in the union, has ever been as much the friend of the union as any state in it. Connecticut has ever been as much attached to the union as the gentleman from Virginia, or any other gentleman, can be; and she has ever been as much disposed to support the constitution of the United States, as any state in the union. I am persuaded, therefore, that gentlemen have but little reason to entertain any fears, that the people of the eastern states will ever attempt to injure the union, or do any thing which will have a tendency to destroy it. I think the gentleman's fears are entirely groundless in this respect. I am persuaded that the people of the eastern states will never consent to any measure which will have a tendency to injure the union, or destroy it. It is going, sir, altogether too far, to say, that because a majority of the people of a state are opposed to the adoption of the constitution, that therefore they are disposed to secede from the union. I am persuaded that the people of this country are not disposed to secede from the union, or do any thing which will have a tendency to destroy it. I am persuaded that the people of this country are disposed to support the union, and the constitution, as long as they can live under